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Title	Civil Servants' Opinion Survey on Intergovernmental Relations in Korea, 2008 : Local Government

1. All things considered, what is your opinion on the current relationship between the central government and the local governments?

- 1) Very cooperative relationship
- 2) Mostly cooperative relationship
- 3) Neither cooperative nor conflictual
- 4) Mostly conflictual relationship
- 5) Very conflictual relationship

2. All things considered, what is your opinion on the current relationship between the metropolitan governments and lower-level local governments?

- 1) Very cooperative relationship
- 2) Mostly cooperative relationship
- 3) Neither cooperative nor conflictual
- 4) Mostly conflictual relationship
- 5) Very conflictual relationship

3. In forming the relationship between the central government and the local governments, what do you think is the degree of importance of the following elements?

	Very high	High	Moderate	Low	Very low
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3-1. Function allocation (transfer of authority, etc.)	1	2	3	4	5
3-2. Financial relations (intergovernmental fiscal coordination, budgetary control, etc.)	1	2	3	4	5
3-3. Human relations (authority over human resources, etc.)	1	2	3	4	5
3-4. Administrative control (command, supervision, etc.)	1	2	3	4	5

4. What do you think about the following key factors affecting the cooperative relationship between the central and local governments?

	Very important	Important	Neither important nor unimportant	Unimportant	Not at all important
4-1. The ability of middle managers in the central and local governments to mediate its interests	1	2	3	4	5
4-2. The personal capability (especially political tendencies, alumni network, regional network) of the head of local government	1	2	3	4	5
4-3. The cooperativeness of the officials of the central and local government	1	2	3	4	5
4-4. Personal relationship based on frequent work related contact between officials	1	2	3	4	5
4-5. Other (Specify: _____)	1	2	3	4	5

5. In terms of the job performance of public officials, how would you evaluate the performance of officials in comparing between national and local public officials?

- 1) National public officials are significantly superior to local public officials
- 2) National public officials are generally superior to local public officials
- 3) No significant difference between the two
- 4) Local public officials are generally superior to national public officials
- 5) Local public officials are significantly superior to national public officials

6. From your own experience of professional relations with national public officials, how would you evaluate the attitude of national public officials?

- 1) Very cooperative
- 2) Mostly cooperative
- 3) Neither cooperative nor uncooperative
- 4) Mostly uncooperative
- 5) Very uncooperative

7. In the process of performing your duties, how often do you both officially and unofficially contact the following subjects?

Subject of contact	Daily	Weekly	Monthly	Less than once a month
7-1. National public officials of central government	1	2	3	4
7-2. National public officials of specialized local administrative agency	1	2	3	4
7-3. Local public officials of metropolitan government	1	2	3	4
7-4. Local public officials of other lower-level local government	1	2	3	4

8. What are your main reasons for contacting central government officials?

- 1) Seeking advice on professional, technical issues
- 2) To discuss resolving work related issues
- 3) Friendly call for the maintenance of amicable relations
- 4) Due to procedural requirements in performing duties
- 5) Funding negotiations
- 6) Other (Please specify: _____)

9. What are your main reasons for contacting metropolitan government' officials?

- 1) Seeking advice on professional, technical issues
- 2) To discuss resolving work related issues
- 3) Friendly call for the maintenance of amicable relations
- 4) Due to procedural requirements in performing duties
- 5) Funding negotiations
- 6) Other (Please specify: _____)

10. What are your main reasons for contacting other lower-level local government' officials?

- 1) Seeking advice on professional, technical issues
- 2) To discuss resolving work related issues
- 3) Friendly call for the maintenance of amicable relations
- 4) Due to procedural requirements in performing duties
- 5) Funding negotiations
- 6) Other (Please specify: _____)

※ Please indicate your opinion on the following issues by marking with a √.

Question -----	Strongly agree	Agree	Neither agree nor disagree	Disagree	Strongly disagree
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11. In conducting actual business the relationship between local governments and the central government is a vertical one	1	2	3	4	5
12. The central government holds the right to command and supervise local governments only within the boundaries of the local government's conducting of state related businesses	1	2	3	4	5
13. In the future, direct exchanges between the central and local government (without going through the metropolitan government) should be expanded	1	2	3	4	5
14. Metropolitan governments are mostly autonomous in their relationship with the central government	1	2	3	4	5
15. Lower-level local governments are mostly autonomous in their relationship with the metropolitan governments	1	2	3	4	5
16. Based on your experience of performing official duties, what do you think about the current distribution of duties between the central and local governments?					
1) State duties are significantly greater					
2) State duties are greater					
3) There is a balance between the two					
4) Local government duties are greater					
5) Local government duties are significantly greater					
17. What do you think about the current level of clarity in the division of duties between the central and local governments?					
1) It is very clearly defined					
2) It is clearly defined					
3) It is neither clearly defined nor undefined					
4) It is not clearly defined					
5) It is not at all clearly defined					
18. Are you able to distinguish if your duties are 'delegated business' from the central government or 'inherent business' of the local government?					
1) I am able to clearly distinguish ⇒ Go to question 18-1					
2) I am able to distinguish ⇒ Go to question 18-1					
3) I am able to partly distinguish ⇒ Go to question 18-1					
4) I am unable to distinguish ⇒ Go to question 19					
5) I am not at all able to distinguish ⇒ Go to question 19					

18-1. (Only relevant to those who answered "1, 2, 3" to Q18) If you are able to distinguish between 'delegated business' and 'inherent business', do you discriminate between the two in performing your duties?

- 1) Handled very differently ⇒ Go to question 18-2
- 2) Handled differently ⇒ Go to question 18-2
- 3) Handled differently in parts ⇒ Go to question 19
- 4) Not handled differently ⇒ Go to question 19
- 5) Not at all handled differently ⇒ Go to question 19

18-2. (Only relevant to those who answered "1 or 2" to Q18) If you discriminate in conducting delegated and inherent businesses, in what way do you discriminate? Furthermore, please state the reasons behind doing so.

- 1) Delegated business is given priority
- 2) Inherent business is given priority

* Reasons: _____

19. From your experience of performing your duties, how much practical benefit do you think results from distinguishing between the central government's 'delegated business' and the local government's 'inherent business'?

- 1) Very much
- 2) Much
- 3) Very little
- 4) None
- 5) None at all

19-1. (Only relevant to those who answered "3, 4, 5" to Q19) If you think there are no practical benefits of distinguishing between 'delegated business' and 'inherent business', what is your reason?

- 1) Because in reality, there is no difference between the control and supervision of the separate businesses
- 2) Because in reality, there is no difference in the financial support of the separate businesses
- 3) Because in reality, there is no difference in the non-financial support of the separate businesses
- 4) Other (Please specify: _____)

20. What do you think is the most appropriate measure for improving delegated businesses?

- 1) Converting only local-government delegated business to inherent business
- 2) Maintaining current method of differentiation
- 3) Converting both the local-government delegated business and agency delegated business to inherent business
- 4) Converting agency delegated business to national business
- 5) Converting local-government delegated business to inherent business, and converting agency delegated business to a joint business administered by more than 2 organizations from the administrative stratum

21. What do you think about the current central government's extent of transferring authority to local governments?

- 1) Highly sufficient ⇒ Go to question 22
- 2) Mostly sufficient ⇒ Go to question 22
- 3) Neither sufficient nor insufficient ⇒ Go to question 22
- 4) Mostly insufficient ⇒ Go to question 21-1
- 5) Highly insufficient ⇒ Go to question 21-1

21-1. (Only relevant to those who answered "4 or 5" to Q21) If you think the central government's transfer of authority is 'insufficient', what is your opinion on the following key reasons?

	Strongly agree	Agree	Neither agree nor disagree	Disagree	Strongly disagree
21-1-1. Because in reality, none of the most important rights are being transferred	1	2	3	4	5
21-1-2. Because important rights are only partially transferred	1	2	3	4	5
21-1-3. Because following the transfer of authority other measures are utilized to impose control	1	2	3	4	5
21-1-4. Because financial and human resources are not transferred	1	2	3	4	5
21-1-5. Because legal measures are not taken following the agreement of transfer	1	2	3	4	5
21-1-6. Other (Specify: _____)	1	2	3	4	5

21-2. (Only relevant to those who answered "4 or 5" to Q21) If you think the central government's transfer of authority is 'insufficient', what is your opinion on the following as the main causes of the inadequate transfer of authority?

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
21-2-1. The central agency's fear of losing its vested interests	1	2	3	4	5
21-2-2. The central agency's distrust of local public officials	1	2	3	4	5
21-2-3. The central agency's lack of determination to practice the autonomous local government system	1	2	3	4	5
21-2-4. The local government's lack of financial and administrative preparation	1	2	3	4	5
21-2-5. The passive attitude (lack of interest/determination) of the head of the local government	1	2	3	4	5
21-2-6. Other (Specify: _____)	1	2	3	4	5

22. In regards to the following businesses currently being wholly or partly conducted by the central government, what is your opinion about their need for transfer to local governments?

	Very necessary	Necessary	Neither necessary nor unnecessary	Unnecessary	Very unnecessary
22-1. General public administration	1	2	3	4	5
22-2. Maintenance of domestic order and security (police, disaster prevention, civil defense)	1	2	3	4	5
22-3. Education	1	2	3	4	5
22-4. Culture and tourism	1	2	3	4	5
22-5. Environmental protection	1	2	3	4	5
22-6. Social welfare	1	2	3	4	5
22-7. Health	1	2	3	4	5
22-8. Agriculture and forestry, maritime and fisheries	1	2	3	4	5
22-9. Industry/middle and small sized businesses	1	2	3	4	5
22-10. Transportation and traffic	1	2	3	4	5
22-11. Land and regional development	1	2	3	4	5
22-12. Science and technology	1	2	3	4	5

23. Have you conducted business transferred from the central government?

- 1) Yes ⇒ Go to question 23-1
- 2) No

23-1. (Only relevant to those who answered "1" to Q23) What is your impression of having conducted business transferred from the central to local government?

- 1) Can now work with autonomy
- 2) No particular impression
- 3) Only feels like an increase in workload

24. In conducting transferred business, on the level of follow-up management by the central government, how much central support do you think is needed for the following?

	Very necessary	Necessary	Neither necessary nor unnecessary	Unnecessary	Very unnecessary
24-1. Specific instructions for business processes	1	2	3	4	5
24-2. Conducting training	1	2	3	4	5
24-3. Human resource and budgetary support	1	2	3	4	5
24-4. Information/technology support	1	2	3	4	5
24-5. Adjustment of the span of control	1	2	3	4	5
24-6. Providing an ordinance	1	2	3	4	5
24-7. Other (Specify: _____)	1	2	3	4	5

25. What is your opinion on the financial relationship between the central government and your organization?

- 1) Very dissatisfied
- 2) Slightly dissatisfied
- 3) Neither satisfied nor dissatisfied
- 4) Slightly satisfied
- 5) Very satisfied

* Reason _____

26. What is your opinion on the financial relationship between the metropolitan government and your organization?

- 1) Very dissatisfied
- 2) Slightly dissatisfied
- 3) Neither satisfied nor dissatisfied
- 4) Slightly satisfied
- 5) Very satisfied

* Reason _____

27. Currently most local governments are experiencing financial difficulties. What is your opinion on the following as the main causes behind such financial difficulties?

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
27-1. The reduction of financial support by the central government	1	2	3	4	5
27-2. The wasteful elements in the budget management of local governments	1	2	3	4	5
27-3. The operation and failure of impractical business ventures by local governments	1	2	3	4	5
27-4. The reduction of tax revenues due to economic downturn	1	2	3	4	5
27-5. The imbalance in the distribution of resources between the central and local governments	1	2	3	4	5
27-6. The pork-barrel budget spending by the head of the local government	1	2	3	4	5
27-7. Other (Specify: _____)	1	2	3	4	5

28. How effective do you think the following are as a measure for the expansion of local public resources?

	Very effective	Effective	Neither effective nor ineffective	Ineffective	Very ineffective
28-1. Increase in tax burdens or the creation of new taxable items	1	2	3	4	5
28-2. Granting authorization for establishing new local tax	1	2	3	4	5
28-3. The reduction of wasteful elements and improving the efficiency of financial operations	1	2	3	4	5
28-4. The conversion of nation tax to local tax (changing national and local taxable items)	1	2	3	4	5
28-5. Expansion of local subsidy	1	2	3	4	5
28-6. Expansion of the balanced national development special account	1	2	3	4	5
28-7. The expansion of revenue-making business of local governments, the formation of industrial parks and the attraction of domestic and foreign companies	1	2	3	4	5
28-8. Other (Specify: _____)	1	2	3	4	5

29. What is your opinion on the following subjects generally discussed on the financial relationship between the central and local governments?

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
29-1. The unfair allocation of tax sources between the central and local governments	1	2	3	4	5
29-2. The unreasonable management of the intergovernmental fiscal coordination system	1	2	3	4	5
29-3. Non-compliance with the principle of burdening administrative expenditures stipulated by law	1	2	3	4	5
29-4. Lack of autonomy over the budget and settlement of accounts	1	2	3	4	5
29-5. Low rate of local subsidies	1	2	3	4	5
29-6. Delay in the decision of granting subsidies	1	2	3	4	5
29-7. The indiscriminant expansion of revenue-making business of local governments, formation of industrial parks, and attraction of domestic and foreign companies	1	2	3	4	5
29-8. Other (Specify: _____)	1	2	3	4	5

30. What is your opinion on the following subjects regarding the financial relationship between the metropolitan and lower-level local governments?

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
30-1. The ambiguity of the allotment ratio among the do, si, and gun	1	2	3	4	5
30-2. The illogicality of the collection subsidies ratio	1	2	3	4	5
30-3. The illogicality in the allocation of local tax sources	1	2	3	4	5
30-4. The distribution problem of the local tax autonomous district control grants	1	2	3	4	5
30-5. Other (Specify: _____)	1	2	3	4	5

31. In general, what is your opinion on the current intergovernmental fiscal coordination system?

- 1) It is very well operated
- 2) It is mostly well operated
- 3) It is neither poorly nor well operated
- 4) It is mostly poorly operated
- 5) It is very poorly operated

32. Currently, the following are being implemented as part of the intergovernmental fiscal coordination system. How would you evaluate the operation of each?

	Very effective	Effective	Neither effective nor ineffective	Ineffective	Very ineffective
32-1. Local subsidy	1	2	3	4	5
32-2. Balanced national development special account	1	2	3	4	5
32-3. National subsidy	1	2	3	4	5
32-4. National fund	1	2	3	4	5
32-5. Matching fund	1	2	3	4	5
32-6. Decentralization Revenue Sharing System	1	2	3	4	5

33. (If you have answered "4 or 5" to Q32) what is your opinion on the following issues?

33-1. Local subsidy

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
33-1-1. The excessive control and interference by the central government	1	2	3	4	5
33-1-2. The uniform selection of subsidies and conditions without considering local characteristics	1	2	3	4	5
33-1-3. The excessive burden of local government expenditure as a consequence of subsidies	1	2	3	4	5
33-1-4. The insufficiency of subsidy amount per case	1	2	3	4	5
33-1-5. Other (Specify: _____)	1	2	3	4	5

33-2. Balanced national development special account

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
33-2-1. The excessive control and interference by the central government	1	2	3	4	5
33-2-2. The uniform selection of subsidies and conditions without considering local characteristics	1	2	3	4	5
33-2-3. The excessive burden of local government expenditure as a consequence of subsidies	1	2	3	4	5
33-2-4. The insufficiency of subsidy amount per case	1	2	3	4	5
33-2-5. Other (Specify: _____)	1	2	3	4	5

33-3. National subsidy

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
33-3-1. The excessive control and interference by the central government	1	2	3	4	5
33-3-2. The uniform selection of subsidies and conditions without considering local characteristics	1	2	3	4	5
33-3-3. The excessive burden of local government expenditure as a consequence of subsidies	1	2	3	4	5
33-3-4. The insufficiency of subsidy amount per case	1	2	3	4	5
33-3-5. Other (Specify: _____)	1	2	3	4	5

33-4. National fund

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
33-4-1. The excessive control and interference by the central government	1	2	3	4	5
33-4-2. The uniform selection of subsidies and conditions without considering local characteristics	1	2	3	4	5
33-4-3. The excessive burden of local government expenditure as a consequence of subsidies	1	2	3	4	5
33-4-4. The insufficiency of subsidy amount per case	1	2	3	4	5
33-4-5. Other (Specify: _____)	1	2	3	4	5

33-5. Matching fund

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
33-5-1. The excessive control and interference by the central government	1	2	3	4	5
33-5-2. The uniform selection of subsidies and conditions without considering local characteristics	1	2	3	4	5
33-5-3. The excessive burden of local government expenditure as a consequence of subsidies	1	2	3	4	5
33-5-4. The insufficiency of subsidy amount per case	1	2	3	4	5
33-5-5. Other (Specify: _____)	1	2	3	4	5

33-6. Decentralization Revenue Sharing System

	Very serious	Serious	Neither serious nor not serious	Not serious	Not at all serious
33-6-1. The excessive control and interference by the central government	1	2	3	4	5
33-6-2. The uniform selection of subsidies and conditions without considering local characteristics	1	2	3	4	5
33-6-3. The excessive burden of local government expenditure as a consequence of subsidies	1	2	3	4	5
33-6-4. The insufficiency of subsidy amount per case	1	2	3	4	5
33-6-5. Other (Specify: _____)	1	2	3	4	5

34. "Among local subsidies, the allocation of special subsidies is being too arbitrarily conducted."

- 1) Strongly disagree
- 2) Disagree
- 3) Neither agree nor disagree
- 4) Agree
- 5) Strongly agree

35. In general, what is your opinion on the current interchange of personnel between the central and local governments?

- 1) Very appropriate
- 2) Appropriate
- 3) Neither appropriate nor inappropriate
- 4) Inappropriate
- 5) Very inappropriate

* (If you answered "4 or 5" to Q35) Why do you think so?

36. How do you think the interchange of personnel between the central and local governments should proceed in the future?

- 1) Actively expanded
- 2) Somewhat expanded
- 3) Prefer the current status
- 4) Somewhat reduced
- 5) Largely reduced (complete break)

37. How do you think the exchange of personnel between the metropolitan and lower-level local governments should proceed in the future?
- 1) Actively expanded
 - 2) Somewhat expanded
 - 3) Prefer the current status
 - 4) Somewhat reduced
 - 5) Largely reduced (complete break)

38. What is your opinion on the influence of the current central government over the personnel of local governments?
- 1) Very influential
 - 2) Slightly influential
 - 3) Neither influential nor not influential
 - 4) Generally does not have influence
 - 5) Has no influence

39. What is your opinion on the influence of the current central government's control over local governments?

	Very severe	Severe	Neither severe nor not severe	Not severe	Not at all severe
39-1. Control over local legislation	1	2	3	4	5
39-2. Control over organization	1	2	3	4	5
39-3. Control over personnel	1	2	3	4	5
39-4. Control over local finance	1	2	3	4	5
39-5. Other (Specify: _____)	1	2	3	4	5

40. The central government's administrative control measures over local governments include authoritative measures such as "commands, audits, personnel control, prior authorization, and designation" and non-authoritative measures such as "guidance, support, and recommendations". On this basis, what do you think about the current central government's control measures over local governments?
- 1) Authoritative measures are predominantly used
 - 2) Authoritative measures are somewhat more commonly used than non-authoritative measures
 - 3) Both authoritative and non-authoritative measures are almost equally used
 - 4) Non-authoritative measures are somewhat more commonly used than authoritative measures
 - 5) Non-authoritative measures are predominantly used

41. In reference to Q39, how do you think the administrative control measures between the current central government and local governments should change?
- 1) Authoritative measures should be utilized more
 - 2) Non-authoritative measures should be utilized more

42. In reference to Q39, what do you think about the administrative control measures between the current metropolitan and lower-level local governments?
- 1) Authoritative measures are predominantly used
 - 2) Authoritative measures are somewhat more commonly used compared to non-authoritative measures
 - 3) Both authoritative and non-authoritative measures are almost equally used
 - 4) Non-authoritative measures are somewhat more commonly used compared to authoritative measures
 - 5) Non-authoritative measures are predominantly used
43. In reference to Q39, how do you think the administrative control measures between the current metropolitan and lower-level local governments should change in the future?
- 1) Authoritative measures should be utilized more
 - 2) Non-authoritative measures should be utilized more
44. The following are systems currently being implemented by the central government on local governments. How would you evaluate the influence of each of the following systems on your organization?

	Very negative	Negative	Neither negative nor positive	Positive	Very positive
44-1. Local financial diagnosis system	1	2	3	4	5
44-2. Local government enterprise performance evaluation system	1	2	3	4	5
44-3. Local government evaluation system	1	2	3	4	5
44-4. Implementation command system	1	2	3	4	5
44-5. Execution by proxy system	1	2	3	4	5
44-6. Municipal bond issuance limitation system	1	2	3	4	5
44-7. Audit by the Board of Audit and inspection of Korea	1	2	3	4	5
44-8. Joint audit by central agencies such as the Ministry of Public Administration and Security	1	2	3	4	5
44-9. Inspection of state administration	1	2	3	4	5
44-10. Other (Specify: _____)	1	2	3	4	5

45. What is your current position and grade?

Position _____ Grade _____

46. How many years have you worked since being appointed as a public official?

_____ years

47. How many years have you worked in your current position?

_____ years

48. Where does your organization belong among the following?

- 1) Seoul Metropolitan city
- 2) Metropolitan city
- 3) Do
- 4) Si - population over 500,000
- 5) Si - population under 500,000
- 6) Gun
- 7) Autonomous gu

49. What is the prior occupation of the head of your organization?

- 1) Public official
- 2) Politician
- 3) Entrepreneur (businessmen)
- 4) Other (Please specify: _____)

50. What is the party affiliation of the head of your organization?

- 1) Grand National Party
- 2) Yeollin Uri Party
- 3) Democratic Party
- 4) Democratic Labor Party
- 5) Independent
- 6) Other (Please specify: _____)