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Title	Civil Servants' Opinion Survey on Intergovernmental Relations in Korea, 2005 : Central Government

1. All things considered, what is your opinion on the current relationship between the central government and the metropolitan governments?
  - 1) Very cooperative relationship
  - 2) Mostly cooperative relationship
  - 3) Neither cooperative nor conflictual
  - 4) Mostly conflictual relationship
  - 5) Very conflictual relationship
  - 6) Do not know
  
2. All things considered, what is your opinion on the current relationship between the central governments and lower-level local governments following the adoption of the autonomous local government system?
  - 1) Very cooperative relationship
  - 2) Mostly cooperative relationship
  - 3) Neither cooperative nor conflictual
  - 4) Mostly conflictual relationship
  - 5) Very conflictual relationship
  - 6) Do not know
  
3. What do you think is most significant element in forming the relationship between the central government and local governments?
  - 1) Function allocation (transfer of authority, etc.)
  - 2) Financial resources (intergovernmental fiscal coordination, budgetary control, etc.)
  - 3) Human relations (authority over human resources, etc.)
  - 4) Administrative control (command, supervision, etc.)
  - 5) Do not know
  
4. What do you think is the key factor affecting the friendly cooperative relationship between the central and local governments?
  - 1) The ability of middle managers in the central and local governments to mediate its interests
  - 2) The personal capability (especially political) of the head of local government
  - 3) The cooperativeness of the officials of the central and local government
  - 4) Personal relationship based on frequent work related contact between officials
  - 5) Do not know
  - 6) Other (Please specify: \_\_\_\_\_ )

5. In terms of the job performance of public officials, how would you compare national and local public officials?

- 1) National public officials are significantly superior to local public officials
- 2) National public officials are generally superior to local public officials
- 3) No significant difference between the two
- 4) Local public officials are generally superior to national public officials
- 5) Local public officials are significantly superior to national public officials

6. From your own experience, in light of professional relations, how would you evaluate the attitude of local public officials?

- 1) Very cooperative
- 2) Mostly cooperative
- 3) Neither cooperative nor uncooperative
- 4) Mostly uncooperative
- 5) Very uncooperative

7. In the process of performing your duties, how often do you both officially and unofficially contact the following subjects? Also, out of those contacts what is the percentage of cases where you are the one to make the initial contact?

Subject of contact	Daily	Weekly	Monthly	Less than once a month	Percentage of initial contact*
7-1. Local public officials of metropolitan government	1	2	3	4	_____
7-2. Local public officials of lower-level local government	1	2	3	4	_____

\* "Percentage (%) of initial contact" means the percentage of contacts out of the total number of contacts for each subject that were self initiated. Furthermore, "contact" in this context represents actual exchanges through means such as phone calls, letters (written communications), and meetings, etc.

8. What are your main reasons for contacting public officials of metropolitan government?

- 1) Seeking advice on professional, technical issues
- 2) To discuss resolving work related issues
- 3) Friendly call for the maintenance of amicable relations
- 4) Due to procedural requirements in performing duties
- 5) Funding negotiations
- 6) Other (Please specify: \_\_\_\_\_ )

9. What are your main reasons for contacting local public officials of lower-level local governments?

- 1) Seeking advice on professional, technical issues
- 2) To discuss resolving work related issues
- 3) Friendly call for the maintenance of amicable relations
- 4) Due to procedural requirements in performing duties
- 5) Funding negotiations
- 6) Other (Please specify: \_\_\_\_\_ )

※ Please indicate your opinion on the following issues by marking with a √.

Question	Strongly disagree	Disagree	Neither agree nor disagree	Agree	Strongly agree	Do not know
10. Local governments are still under the control of the central government although the autonomous local government system is currently in operation	1	2	3	4	5	6
11. Under the current autonomous local government system, the central government holds the right to command and supervise local governments only within the boundaries of the local governments' conducting of businesses related to the central government	1	2	3	4	5	6
12. In the current relationship between the central and local governments, the central government holds an overwhelmingly superior position	1	2	3	4	5	6
13. In the future, direct exchanges between the central and local government (without going through the metropolitan government) should be expanded	1	2	3	4	5	6
14. The level of autonomy of the metropolitan governments in their relationship with the central government exceeds the autonomy of the lower-level local governments in their relationship with the metropolitan governments	1	2	3	4	5	6

※ Q15 through Q19 were omitted in the original.

20. What do you think about the current central government's degree of transfer of authority to local governments?
- 1) Highly sufficient
  - 2) Mostly sufficient
  - 3) Neither sufficient nor insufficient
  - 4) Mostly insufficient
  - 5) Highly insufficient
  - 6) Do not know

- 20-1. (Only relevant to those who answered "4 or 5" to Q20) If you think the central government's transfer of authority is being 'insufficiently' conducted, what do you think is the main reason for such dissatisfaction out of the following?
- 1) Because in reality, the most important rights are not being transferred at all
  - 2) Because important rights are only being partially transferred
  - 3) Because following the transfer of authority other measures are utilized to impose control
  - 4) Because financial and human resources are not transferred
  - 5) Because legal measures are not taken following the agreement of transfer
  - 6) Do not know

\* Other (Please specify: \_\_\_\_\_ )

- 20-2. (Only relevant to those who answered "4 or 5" to Q20) If you think the central government's transfer of authority is being 'insufficiently' conducted, what do you think is the main cause of the inadequate transfer of authority out of the following?
- 1) The central agency's fear of losing its vested interests
  - 2) The central agency's distrust of local public officials
  - 3) The lack of the central agency's determination to practice the autonomous local government system
  - 4) The local governments' lack of financial and administrative preparation
  - 5) The passive attitude (lack of interest/determination) of the head of the local government
  - 6) Do not know

21. Please select two areas among the businesses currently being wholly or partly administered by the central government which you think should preferentially be transferred to local governments.
- 1) Maintenance of domestic order
  - 2) Primary industries (agriculture/fisheries/forestry/livestock)
  - 3) Secondary industries(commerce and manufacturing)/trades/commerce area
  - 4) Financial/economy/monetary area/currency
  - 5) Social overhead capital area(housing/construction/land and water transportation)
  - 6) Science technology/information and communications
  - 7) Education/culture area/sports/tourism/youth
  - 8) Welfare area/workers'/women's
  - 9) Environment/public health and hygiene
  - 10) Other

※ Q22 and Q23 were omitted in the original.

24. In considering only the financial relationship between your agency and the 'local government', what is your opinion on the local government? Furthermore, if dissatisfied what is the reason for your dissatisfaction?
- 1) Very dissatisfied
  - 2) Slightly dissatisfied
  - 3) Neither satisfied nor dissatisfied
  - 4) Slightly satisfied
  - 5) Very satisfied
  - 6) Do not know

\* Reasons: \_\_\_\_\_

※ Q25 was omitted in the original.

26. Currently most local governments are experiencing financial difficulties. What do you think is the main cause behind such financial difficulties?

- 1) The reduction of financial support by the central government
- 2) The wasteful elements in the budget management of local governments
- 3) The operation and failure of impractical business ventures by local governments
- 4) The reduction of tax revenues due to economic downturn
- 5) The imbalance in the distribution of resources between the central and local governments
- 6) The pork-barrel budget spending by the head of the local government
- 7) Other (Please specify: \_\_\_\_\_ )

27. Which of the following do you think is the most effective measure for the expansion of local public resources?

- 1) Increasing tax burdens or the creation of taxable items
- 2) Reducing wasteful elements and improving the efficiency of financial operations
- 3) Converting tax to local tax
- 4) Utilizing the intergovernmental fiscal coordination system
- 5) Expanding the revenue-making business of local governments and the formation of industrial parks and the attraction of domestic and foreign companies
- 6) Do not know
- 7) Other (Please specify: \_\_\_\_\_ )

28. What do you think is the most significant problem in the financial relationship between the central and local governments?

- 1) The unfair allocation of tax sources between the central and local governments
- 2) The unreasonable management of the intergovernmental fiscal coordination system
- 3) Non-compliance with the principle of office expense payment stipulated by law
- 4) Lack of autonomy over the budget and account settlement by the central government
- 5) Low tax rate on local subsidies
- 6) The payment of subsidies at the end of the fiscal year
- 7) Do not know
- 8) Other (Please specify: \_\_\_\_\_ )

※ Q29 was omitted in the original.

30. The federal government restructured its way of providing resources to local governments in 2004 and 2005 changing the special subsidy tax to a general subsidy tax, the local grant to a local subsidy, and also modifying the national subsidy. What is your opinion on this restructured intergovernmental fiscal coordination system?

- 1) Very well done
- 2) Mostly well done
- 3) Neither poorly nor well done
- 4) Mostly poorly done
- 5) Very poorly done
- 6) Do not know

31. What do you think about the management of the 'special account for balanced local development (special account for balanced national development)' supported by the government for the balanced development of local governments?

- 1) Very well managed
- 2) Mostly well managed
- 3) Neither poorly nor well managed
- 4) Mostly poorly managed
- 5) Very poorly managed

※ Q32 was omitted in the original.

※ Please indicate your opinion on the following issues by marking with a ✓.

Question	Strongly disagree	Disagree	Neither agree nor disagree	Agree	Strongly agree	Do not know
33. The central government is not complying with the principle of bearing the burden of administrative expenses incurred by national delegated businesses as stated by law in regards to local governments	1	2	3	4	5	6
34. The central government is utilizing intergovernmental fiscal transfers to local governments as means of controlling local governments	1	2	3	4	5	6
※ Q35 and Q36 were omitted in the original						
37. In regards to businesses which involve the burden of bearing local administrative expenses, the tendency of the central government enacting and amending legislations to transfer such burdens to local governments is on the riseT	1	2	3	4	5	6
38. The central government, disregarding the standard rate of subsidies provided by law, demands the additional bearing of local administrative expenses	1	2	3	4	5	6
39. The local governments tend to refuse burdening the local administrative expense as provided by law	1	2	3	4	5	6
※ Q40 and Q41 were omitted in the original						
42. A substantial part of state subsidized businesses which require the shouldering of local administrative expenses should be switched to local inherent business and transferred to local governments in the form of general resources	1	2	3	4	5	6

※ Q43 was omitted in the original

44. How do you think the exchange of personnel between the central and metropolitan governments should proceed in the future?
- 1) Actively expanded
  - 2) Somewhat expanded
  - 3) Prefer the current status
  - 4) Somewhat reduced
  - 5) Largely reduced (complete break)
  - 6) Do not know
45. How do you think the exchange of personnel between the central and lower-level local governments should proceed in the future?
- 1) Actively expanded
  - 2) Somewhat expanded
  - 3) Prefer the current status
  - 4) Somewhat reduced
  - 5) Largely reduced (complete break)
  - 6) Do not know
46. How do you think the exchange of personnel between the metropolitan and lower-level local governments should proceed in the future?
- 1) Actively expanded
  - 2) Somewhat expanded
  - 3) Prefer the current status
  - 4) Somewhat reduced
  - 5) Largely reduced (complete break)
  - 6) Do not know

47. The current Local Autonomy Act article 112 (refer to the following article) stipulates the employment of state officials within local government. What do you think of the dual combined placement of local and state officials in local governments?

- 4) Notwithstanding the provisions of paragraph (1), local governments may employ State public officials as prescribed by Acts.
- 5) Notwithstanding the provisions of Article 32 (1) through (3) of the State Public Officials Act, the State public officials prescribed in paragraph IV of Grade V or higher or belonging to the Senior Executive Service shall be appointed by the President on the recommendation of the head of the competent local government through the relevant Minister, and the State public officials provided for in the said paragraph of Grade VI or lower shall be appointed by the competent Minister on the recommendation of the head of the competent local government.

- 1) The employment status of all state employees working in local governments should be localized
- 2) Instead of switching state positions to local positions the boundary of state positions should be downsized and modified
- 3) Since the current planning and policy making abilities of local governments have fallen behind, state positions should gradually be localized
- 4) The current dualistic system should be maintained
- 5) Do not know

47-1. (Only relevant to those who answered "1 or 2" to Q47) If you think state public officials should be eliminated, what is your reason?

- 1) Since they are not helpful in the management of local government
- 2) Because it defeats the purpose of the autonomous local government system
- 3) Since in reality they act as agents of the central government's command and supervision
- 4) Because their priority is the position of the central government rather than local conditions
- 5) Do not know
- 6) Other

※ The "involvement" of the central government in local government includes "authoritative measures" such as "commands, audits, personnel control, prior authorization" and "non-authoritative measures" such as "guidance, support, and recommendations". Keeping this in mind, please answer the following questions.

48. What do you think about the degree of current central government's involvement of local governments?

- 1) Too strict
- 2) Somewhat strict
- 3) Neither strict nor lenient
- 4) Mostly lenient
- 5) Very lenient
- 6) Do not know



49. Among the current involvement over local governments by the central government, what do you think has the greatest influence on local governments out of the following?
- 1) Involvement over local legislation
  - 2) Involvement over administrative management
  - 3) Involvement over organization/personnel
  - 4) Involvement over local finance
  - 5) Other
50. What do you think about the current central government's involvement measures over local governments?
- 1) Authoritative measures are predominantly used
  - 2) Authoritative measures are somewhat more commonly used than non-authoritative measures
  - 3) Authoritative and non-authoritative measures are almost equally used
  - 4) Non-authoritative measures are somewhat more commonly used than authoritative measures
  - 5) Non-authoritative measures are predominantly used
  - 6) Do not know
51. In reference to Q50, how do you think the administrative involvement measures between the current central government and local governments should change?
- 1) Authoritative measures should be utilized more
  - 2) Non-authoritative measures should be utilized more
  - 3) Do not know

※ Q52 and Q53 were omitted in the original.

54. What is your current position and grade?

Position \_\_\_\_\_ Grade \_\_\_\_\_

55. How many years have you worked since being appointed as a public official?

\_\_\_\_\_ years      \_\_\_\_\_ months

56. How many years have you worked in your current position?

\_\_\_\_\_ years      \_\_\_\_\_ months

57. Where does your organization belong among the following?

- 1) Central agency
- 2) Special local administrative organization
- 3) Independent public institution
- 4) Other

※ Q58 through Q60 were omitted in the original.