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Title	Civil Servants' Opinion Survey on Intergovernmental Relations in Korea, 2005 : Metro Local Government

1. All things considered, what is your opinion on the current relationship between the central government and the metropolitan governments?
  - 1) Very cooperative relationship
  - 2) Mostly cooperative relationship
  - 3) Neither cooperative nor conflictual
  - 4) Mostly conflictual relationship
  - 5) Very conflictual relationship
  - 6) Do not know
  
2. All things considered, what is your opinion on the current relationship between the metropolitan governments and lower-level local governments following the adoption of the autonomous local government system?
  - 1) Very cooperative relationship
  - 2) Mostly cooperative relationship
  - 3) Neither cooperative nor conflictual
  - 4) Mostly conflictual relationship
  - 5) Very conflictual relationship
  - 6) Do not know
  
3. What do you think is most significant element in forming the relationship between the central government and local governments?
  - 1) Function allocation (transfer of authority, etc.)
  - 2) Financial resources (intergovernmental fiscal coordination, budgetary control, etc.)
  - 3) Human relations (authority over human resources, etc.)
  - 4) Administrative control (command, supervision, etc.)
  - 5) Do not know
  
4. What do you think is the key factor affecting the friendly cooperative relationship between the central and local governments?
  - 1) The ability of middle managers in the central and local governments to mediate its interests
  - 2) The personal capability (especially political) of the head of local government
  - 3) The cooperativeness of the officials of the central and local government
  - 4) Personal relationship based on frequent work related contact between officials
  - 5) Do not know
  - 6) Other (Please specify: \_\_\_\_\_ )

5. In terms of the job performance of public officials, how would you compare national and local public officials?
  - 1) National public officials are significantly superior to local public officials
  - 2) National public officials are generally superior to local public officials
  - 3) No significant difference between the two
  - 4) Local public officials are generally superior to national public officials
  - 5) Local public officials are significantly superior to national public officials
  
6. From your own experience, in light of professional relations, how would you evaluate the attitude of national public officials?
  - 1) Very cooperative
  - 2) Mostly cooperative
  - 3) Neither cooperative nor uncooperative
  - 4) Mostly uncooperative
  - 5) Very uncooperative

7. In the process of performing your duties, how often do you both officially and unofficially contact the following subjects? Also, out of those contacts what is the percentage of cases where you are the one to make the initial contact?

Subject of contact	Daily	Weekly	Monthly	Less than once a month	Percentage of initial contact*
7-1. National public officials of central government	1	2	3	4	_____
7-2. Local public officials of lower-level local government	1	2	3	4	_____

\* "Percentage (%) of initial contact" means the percentage of contacts out of the total number of contacts for each subject that were self initiated. Furthermore, "contact" in this context represents actual exchanges through means such as phone calls, letters (written communications), and meetings, etc.

8. What are your main reasons for contacting public officials of central government?
  - 1) Seeking advice on professional, technical issues
  - 2) To discuss resolving work related issues
  - 3) Friendly call for the maintenance of amicable relations
  - 4) Due to procedural requirements in performing duties
  - 5) Funding negotiations
  - 6) Other (Please specify: \_\_\_\_\_ )
  
9. What are your main reasons for contacting local public officials of lower-level local governments?
  - 1) Seeking advice on professional, technical issues
  - 2) To discuss resolving work related issues
  - 3) Friendly call for the maintenance of amicable relations
  - 4) Due to procedural requirements in performing duties
  - 5) Funding negotiations
  - 6) Other (Please specify: \_\_\_\_\_ )

※ Please indicate your opinion on the following issues by marking with a √.

Question	Strongly disagree	Disagree	Neither agree nor disagree	Agree	Strongly agree	Do not know
10. Local governments are still under the control of the central government although the autonomous local government system is currently in operation	1	2	3	4	5	6
11. Under the current autonomous local government system, the central government holds the right to command and supervise local governments only within the boundaries of the local governments' conducting of businesses related to the central government	1	2	3	4	5	6
12. In the current relationship between the central and local governments, the central government holds an overwhelmingly superior position	1	2	3	4	5	6
13. In the future, direct exchanges between the central and local government (without going through the metropolitan government) should be expanded	1	2	3	4	5	6
14. The level of autonomy of the metropolitan governments in their relationship with the central government exceeds the autonomy of the lower-level local governments in their relationship with the metropolitan governments	1	2	3	4	5	6
15. Based on your experience of performing official duties, what do you think about the current distribution of duties between the central and local governments?						
1) State duties are significantly greater						
2) State duties are somewhat greater						
3) There is a balance between the two						
4) Local government duties are somewhat greater						
5) Local government duties are significantly greater						
6) Do not know						

16. What do you think about the current level of clarity in the division of duties between the central and local governments?
- 1) It is in fact clearly defined
  - 2) Functions are largely defined and it does not interfere with my duties
  - 3) Although some functions are clearly defined, others are unclear and this sometimes leads to overlapping tasks interfering with my duties
  - 4) Functional distinctions are largely ambiguous and leads to overlapping tasks which often interferes with job performance
  - 5) Almost all functions are undefined leading to a widespread tendency of each agency claiming their rights and casting responsibilities on others
  - 6) Do not know
17. Are you able to distinguish if your duties are 'delegated business' from the central government or 'autonomous business (inherent business)' of the local government?
- 1) I am able to distinguish
  - 2) I am able to partly distinguish
  - 3) I am unable to distinguish
- 17-1. (Only relevant to those who answered "1 or 2" to Q17) If you are able to distinguish between 'delegated business' and 'autonomous business (inherent business)', do you discriminate between the two in performing your duties?
- 1) Strongly agree
  - 2) Somewhat agree
  - 3) Strongly disagree
  - 4) Do not know
- 17-2. (Only relevant to those who answered "1 or 2" to Q17) If you discriminate between conducting delegated and autonomous businesses (inherent businesses), which is conducted more carefully? Furthermore, please state the reasons behind doing so.
- 1) Delegated business is conducted more carefully
  - 2) Inherent business (inherent business) is conducted more carefully
- \* Reasons: \_\_\_\_\_
18. From your experience of performing your duties, how much practical benefit do you think results from distinguishing between the central government's 'delegated business' and the local government's 'autonomous business (inherent business)'?
- 1) Very much
  - 2) Some
  - 3) Very little
  - 4) None
  - 5) Do not know

18-1. (Only relevant to those who answered "3 or 4" to Q17) If you think there are no practical benefits of distinguishing between 'delegated business' and 'autonomous business (inherent business)', what is your reason?

- 1) Because in reality, there is no difference between the control and supervision of the separate businesses
- 2) Because in reality, there is no difference in the financial support of the separate businesses
- 3) Because in reality, there is no difference in the non-financial support of the separate businesses
- 4) Do not know
- 5) Other (Please specify: \_\_\_\_\_ )

19. What do you think is the most appropriate measure for improving such differentiation of businesses?

- 1) Converting only local-government delegated business to autonomous business
- 2) Maintaining current method of differentiation
- 3) Converting both the local-government delegated business and agency delegated business to autonomous business
- 4) Converting agency delegated business to national business
- 5) Converting local-government delegated business to autonomous business, and converting agency delegated business to a joint business administered by more than 2 organizations from the administrative stratum
- 6) Do not know

20. What do you think about the current central government's degree of transfer of authority to local governments?

- 1) Highly sufficient
- 2) Mostly sufficient
- 3) Neither sufficient nor insufficient
- 4) Mostly insufficient
- 5) Highly insufficient
- 6) Do not know

20-1. If you think the transfer of central authority to local governing bodies is being 'insufficiently conducted', what do you think is the main 'cause'?

- 1) Because in reality, the most important rights are not being transferred at all
- 2) Because important rights are only being partially transferred
- 3) Because following the transfer of authority other measures are utilized to impose control
- 4) Because financial and human resources are not transferred
- 5) Because legal measures are not taken following the agreement of transfer
- 6) Do not know

\* Other (Please specify: \_\_\_\_\_ )

- 20-2. (Only relevant to those who answered "4 or 5" to Q20) If you think the central government's transfer of authority is being 'insufficiently' conducted, what do you think is the main cause of the inadequate transfer of authority out of the following?
- 1) The central agency's fear of losing its vested interests
  - 2) The central agency's distrust of local public officials
  - 3) The lack of the central agency's determination to practice the autonomous local government system
  - 4) The local governments' lack of financial and administrative preparation
  - 5) The passive attitude (lack of interest/determination) of the head of the local government
  - 6) Do not know

21. Please select two areas among the businesses currently being wholly or partly administered by the central government which you think should preferentially be transferred to local governments.

- 1) Maintenance of domestic order
- 2) Primary industries (agriculture/fisheries/forestry/livestock)
- 3) Secondary industries(commerce and manufacturing)/trades/commerce area
- 4) Financial/economy/monetary area/currency
- 5) Social overhead capital area(housing/construction/land and water transportation)
- 6) Science technology/information and communications
- 7) Education/culture area/sports/tourism/youth
- 8) Welfare area/workers'/women's
- 9) Environment/public health and hygiene
- 10) Other

- ※ The following two questions (Q22, Q23) should only be answered by those with experience of conducting functionally transferred businesses.

22. What is your impression of having conducted business which has been transferred from the central to local office?

- 1) Can now work with autonomy
- 2) No particular impression
- 3) Just feels like an increase in workload

23. In conducting transferred business, on the level of follow-up management by the central government, what do you think is the area that especially needs central support?

- 1) Specific instructions for business processes
- 2) Conducting training
- 3) Human resource and budgetary support
- 4) Information/technology support
- 5) Adjustment of the span of control
- 6) Providing an ordinance

\* Other (Please specify: \_\_\_\_\_ )

24. In considering only the financial relationship between your local government and the 'central government', what is your opinion on the central government? Furthermore, if dissatisfied what is the reason for your dissatisfaction?

- 1) Very dissatisfied
- 2) Slightly dissatisfied
- 3) Neither satisfied nor dissatisfied
- 4) Slightly satisfied
- 5) Very satisfied
- 6) Do not know

\* Reasons: \_\_\_\_\_

25. In considering only the financial relationship between your local government and the 'lower-level local government', what is your opinion on the lower-level local government? Furthermore, if dissatisfied what is the reason for your dissatisfaction?

- 1) Very dissatisfied
- 2) Slightly dissatisfied
- 3) Neither satisfied nor dissatisfied
- 4) Slightly satisfied
- 5) Very satisfied
- 6) Do not know

\* Reasons: \_\_\_\_\_

26. Currently most local governments are experiencing financial difficulties. What do you think is the main cause behind such financial difficulties?

- 1) The reduction of financial support by the central government
- 2) The wasteful elements in the budget management of local governments
- 3) The operation and failure of impractical business ventures by local governments
- 4) The reduction of tax revenues due to economic downturn
- 5) The imbalance in the distribution of resources between the central and local governments
- 6) The pork-barrel budget spending by the head of the local government
- 7) Other (Please specify: \_\_\_\_\_ )

27. Which of the following do you think is the most effective measure for the expansion of local public resources?

- 1) Increasing tax burdens or the creation of taxable items
- 2) Reducing wasteful elements and improving the efficiency of financial operations
- 3) Converting tax to local tax
- 4) Utilizing the intergovernmental fiscal coordination system
- 5) Expanding the revenue-making business of local governments and the formation of industrial parks and the attraction of domestic and foreign companies
- 6) Do not know
- 7) Other (Please specify: \_\_\_\_\_ )

28. What do you think is the most significant problem in the financial relationship between the central and local governments?
- 1) The unfair allocation of tax sources between the central and local governments
  - 2) The unreasonable management of the intergovernmental fiscal coordination system
  - 3) Non-compliance with the principle of office expense payment stipulated by law
  - 4) Lack of autonomy over the budget and account settlement by the central government
  - 5) Low tax rate on local subsidies
  - 6) The payment of subsidies at the end of the fiscal year
  - 7) Do not know
  - 8) Other (Please specify: \_\_\_\_\_ )
29. In your opinion, what is the gravest issue concerning the financial relationship between the metropolitan and lower-level local governments?
- 1) The ambiguity of the allotment ratio among the do, si, and gun
  - 2) The illogicality of the collection subsidies ratio
  - 3) The imbalance in tax sources between the metropolitan and lower-level local government
  - 4) The illogicality in the allocation of local tax sources
  - 5) The distribution problem of the local tax autonomous district control grants
  - 6) Do not know
  - 7) Other (Please specify: \_\_\_\_\_ )
30. The federal government restructured its way of providing resources to local governments in 2004 and 2005 changing the special subsidy tax to a general subsidy tax, the local grant to a local subsidy, and also modifying the national subsidy. What is your opinion on this restructured intergovernmental fiscal coordination system?
- 1) Very well done
  - 2) Mostly well done
  - 3) Neither poorly nor well done
  - 4) Mostly poorly done
  - 5) Very poorly done
  - 6) Do not know
31. What do you think about the management of the 'special account for balanced local development (special account for balanced national development)' supported by the government for the balanced development of local governments?
- 1) Very well managed
  - 2) Mostly well managed
  - 3) Neither poorly nor well managed
  - 4) Mostly poorly managed
  - 5) Very poorly managed



※ Please indicate your opinion on the following issues by marking with a √.

Question	Strongly disagree	Disagree	Neither agree nor disagree	Agree	Strongly agree	Do not know
32. The central government is not complying with the principle of bearing the burden of administrative expenses incurred by national delegated businesses as stated by law in regards to local governments	1	2	3	4	5	6
33. The central government is utilizing intergovernmental fiscal transfers to local governments as means of controlling local governments	1	2	3	4	5	6
34. In regards to businesses which involve the burden of bearing local administrative expenses, the tendency of the central government enacting and amending legislations to transfer such burdens to local governments is on the rise	1	2	3	4	5	6
35. The central government, disregarding the standard rate of subsidies provided by law, demands the additional bearing of local administrative expenses	1	2	3	4	5	6
36. The local governments tend to refuse burdening the local administrative expense as provided by law	1	2	3	4	5	6
37. There is a need for an institutional mechanism requiring by law the allocation among the do, si, and gun of local administrative expenses	1	2	3	4	5	6
38. A substantial part of state subsidized businesses which require the shouldering of local administrative expenses should be switched to local inherent business and transferred to local governments in the form of general resources	1	2	3	4	5	6
39. How do you think the exchange of personnel between the central and metropolitan governments should proceed in the future?						
1) Actively expanded						
2) Somewhat expanded						
3) Prefer the current status						
4) Somewhat reduced						
5) Largely reduced (complete break)						
6) Do not know						

40. How do you think the exchange of personnel between the central and local governments should proceed in the future?
- 1) Actively expanded
  - 2) Somewhat expanded
  - 3) Prefer the current status
  - 4) Somewhat reduced
  - 5) Largely reduced (complete break)
  - 6) Do not know
41. How do you think the exchange of personnel between the metropolitan and local governments should proceed in the future?
- 1) Actively expanded
  - 2) Somewhat expanded
  - 3) Prefer the current status
  - 4) Somewhat reduced
  - 5) Largely reduced (complete break)
  - 6) Do not know
42. The current Local Autonomy Act article 112 (refer to the following article) stipulates the employment of state officials within local government. What do you think of the dual combined placement of local and state officials in local governments?
- 1) The employment status of all state employees working in local governments should be localized
  - 2) Instead of switching state positions to local positions the boundary of state positions should be downsized and modified
  - 3) Since the current planning and policy making abilities of local governments have fallen behind, state positions should gradually be localized
  - 4) The current dualistic system should be maintained
  - 5) Do not know
43. If you think state public officials should be eliminated, what is your reason?
- 1) Since they are not helpful in the management of local government
  - 2) Because it defeats the purpose of the autonomous local government system
  - 3) Since in reality they act as agents of the central government's command and supervision
  - 4) Because their priority is the position of the central government rather than local conditions
  - 5) Do not know
  - 6) Other

※ The "involvement" of the central government in local government includes "authoritative measures" such as "commands, audits, personnel control, prior authorization" and "non-authoritative measures" such as "guidance, support, and recommendations". Keeping this in mind, please answer the following questions (From Q44 to Q46-1).

44. What do you think about the degree of current central government's involvement of local governments?

- 1) Too strict
- 2) Somewhat strict
- 3) Neither strict nor lenient
- 4) Mostly lenient
- 5) Very lenient
- 6) Do not know

45. Among the current involvement over local governments by the central government, what do you think has the greatest influence on local governments out of the following?

- 1) Involvement over local legislation
- 2) Involvement over administrative management
- 3) Involvement over organization/personnel
- 4) Involvement over local finance
- 5) Other

46. What do you think about the current central government's involvement measures over local governments?

- 1) Authoritative measures are predominantly used
- 2) Authoritative measures are somewhat more commonly used than non-authoritative measures
- 3) Authoritative and non-authoritative measures are almost equally used
- 4) Non-authoritative measures are somewhat more commonly used than authoritative measures
- 5) Non-authoritative measures are predominantly used
- 6) Do not know

46-1. In reference to Q46, how do you think the administrative involvement measures between the current central government and local governments should change?

- 1) Authoritative measures should be utilized more
- 2) Authoritative and non-authoritative measures should be utilized equally
- 3) Non-authoritative measures should be utilized more
- 4) Do not know

47. What is your current position and grade?

Position \_\_\_\_\_ Grade \_\_\_\_\_

48. How many years have you worked since being appointed as a public official?

\_\_\_\_\_ years      \_\_\_\_\_ months

49. How many years have you worked in your current position?

\_\_\_\_\_ years      \_\_\_\_\_ months

50. Where does your organization belong among the following?

- 1) Seoul Metropolitan city
- 2) Metropolitan city
- 3) Do

51. What is the prior occupation of the head of your organization?

- 1) Public official
- 2) Politician
- 3) Entrepreneur (businessmen)
- 4) Other (Please specify: \_\_\_\_\_ )

52. What is the party affiliation of the head of your organization?

- 1) Yeollin Uri Party
- 2) Grand National Party
- 3) Democratic Labor Party
- 4) Independent
- 5) Democratic Party
- 6) Other