



Civil Servants' Opinion Survey on  
Intergovernmental Relations in Korea: Metro  
Local Government

**CODE BOOK**

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CIVIL SERVANTS' OPINION SURVEY ON INTERGOVERNMENTAL RELATIONS  
IN KOREA: METRO LOCAL GOVERNMENT CODE BOOK

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## Study Description

<i>Study Title:</i>	Civil Servants' Opinion Survey on Intergovernmental Relations in Korea: Metro Local Government
<i>Fieldwork Dates:</i>	December 2003 ~ December 2008
<i>Principal Investigator:</i>	Choi, Yoo-Sung
<i>Producers:</i>	The Korea Institute of Public Administration
<i>Sample Type:</i>	A section chief of government office
<i>Fieldwork Institute:</i>	The Korea Institute of Public Administration
<i>Fieldwork Methods:</i>	Self administrated mail survey
<i>Number of Cases:</i>	220
<i>Geographic Coverage:</i>	South Korea including Jeju
<i>Universe:</i>	Public officers working at metro-local government in 2002
<i>Distributor:</i>	Korea Social Science Data Archive (KOSSDA)

## Please note

In the codebook, each frequency table consists of a variable name, question, and frequency table. The first column, RESPONSE, indicates response categories and the second column, PUNCH, is a value for each response category. The third and fourth columns, FREQ and PERCENT, show the number of individuals and percentage of individuals belonging to a specific response category. The last column VALID % is the percentage of individuals who are assigned to a specific response category without missing data, such as DK (Don't know), NA (No answer), and NAP (Not applicable).

**V1** All things considered, what is your opinion on the current relationship between the central government and the metropolitan governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Very cooperative relationship	1	3	1.4	1.4
Mostly cooperative relationship	2	89	40.6	40.6
Neither cooperative nor conflictual	3	69	31.5	31.5
Mostly conflictual relationship	4	49	22.4	22.4
Very conflictual relationship	5	9	4.1	4.1
Total		219	100.0	100.0

**V2** All things considered, what is your opinion on the current relationship between the metropolitan governments and lower-level local governments following the adoption of the autonomous local government system?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Very cooperative relationship	1	1	0.5	0.5
Mostly cooperative relationship	2	56	25.6	25.6
Neither cooperative nor conflictual	3	64	29.2	29.2
Mostly conflictual relationship	4	80	36.5	36.5
Very conflictual relationship	5	18	8.2	8.2
Total		219	100.0	100.0

**V3** What do you think is most significant element in forming the relationship between the central government and local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Function allocation (transfer of authority, etc.)	1	39	17.8	17.8
Financial resources (intergovernmental fiscal coordination, budgetary control, etc.)	2	156	71.2	71.2
Human relations (authority over human resources, etc.)	3	5	2.3	2.3
Administrative control (command, supervision, etc.)	4	19	8.7	8.7
Total		219	100.0	100.0

**V4** What do you think is the key factor affecting the friendly cooperative relationship between the central and local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
The ability of middle managers in the central and local governments to mediate its interests	1	81	37.0	37.3
The personal capability (especially political) of the head of local government	2	30	13.7	13.8
The cooperativeness of the officials of the central and local government	3	83	37.9	38.2
Personal relationship based on frequent work related contact between officials	4	20	9.1	9.2
Other	6	3	1.4	1.4
DK	5	2	0.9	
Total		219	100.0	100.0

**V5** In terms of the job performance of public officials, how would you compare national and local public officials?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
National public officials are significantly superior to local public officials	1	1	0.5	0.5
National public officials are generally superior to local public officials	2	45	20.5	20.6
No significant difference between the two	3	161	73.5	73.9
Local public officials are generally superior to national public officials	4	10	4.6	4.6
Local public officials are significantly superior to national public officials	5	1	0.5	0.5
NA	0	1	0.5	
Total		219	100.0	100.0

**V6** From your own experience, in light of professional relations with national public officials, how would you evaluate the attitude of national public officials?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Mostly cooperative	2	127	58.0	58.0
Neither cooperative nor uncooperative	3	8	3.7	3.7
Mostly uncooperative	4	68	31.1	31.1
Very uncooperative	5	16	7.3	7.3
Total		219	100.0	100.0

**V7\_1** In the process of performing your duties, how often do you both officially and unofficially contact the following subjects? Also, out of those contacts what is the percentage of cases where you are the one to make the initial contact: National public officials of central government

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Daily	1	15	6.8	7.8
Weekly	2	58	26.5	30.2
Monthly	3	50	22.8	26.0
Less than once a month	4	69	31.5	35.9
NAP	0	27	12.3	
Total		219	100.0	100.0

**V7\_2** In the process of performing your duties, how often do you both officially and unofficially contact the following subjects? Also, out of those contacts what is the percentage of cases where you are the one to make the initial contact: National public officials of specialized local administrative agency

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Daily	1	4	1.8	2.8
Weekly	2	12	5.5	8.3
Monthly	3	29	13.2	20.0
Less than once a month	4	100	45.7	69.0
NA	0	74	33.8	
Total		219	100.0	100.0

**V7\_3** In the process of performing your duties, how often do you both officially and unofficially contact the following subjects? Also, out of those contacts what is the percentage of cases where you are the one to make the initial contact: Local public officials of lower-level local government

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Daily	1	52	23.7	27.4
Weekly	2	62	28.3	32.6
Monthly	3	35	16.0	18.4
Less than once a month	4	41	18.7	21.6
NA	0	29	13.2	
Total		219	100.0	100.0

**V8** What are your main reasons for contacting public officials of central government?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Seeking advice on professional, technical issues	1	12	5.5	5.5
To discuss resolving work related issues	2	141	64.4	64.7
Friendly call for the maintenance of amicable relations	3	7	3.2	3.2
Due to procedural requirements in performing duties	4	42	19.2	19.3
Funding negotiations	5	16	7.3	7.3
NA	0	1	0.5	
Total		219	100.0	100.0

**V9** What are your main reasons for contacting local public officials of lower-level local government?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Seeking advice on professional, technical issues	1	7	3.2	3.2
To discuss resolving work related issues	2	146	66.7	67.0
Friendly call for the maintenance of amicable relations	3	5	2.3	2.3
Due to procedural requirements in performing duties	4	56	25.6	25.7
Funding negotiations	5	1	0.5	0.5
Other	6	3	1.4	1.4
NA	0	1	0.5	
Total		219	100.0	100.0

**V10** Local governments are still under the control of the central government even after the adoption of the autonomous local government system

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	4	1.8	1.8
Disagree	2	15	6.8	6.8
Neither agree nor disagree	3	40	18.3	18.3
Agree	4	120	54.8	54.8
Strongly agree	5	40	18.3	18.3
Total		219	100.0	100.0

- V11** Following the adoption of the autonomous local government system, the central government holds the right to command and supervise local governments only within the boundaries of the local government's conducting of state related business

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	40	18.3	18.5
Disagree	2	92	42.0	42.6
Neither agree nor disagree	3	28	12.8	13.0
Agree	4	51	23.3	23.6
Strongly agree	5	5	2.3	2.3
NA	0	2	0.9	
DK	6	1	0.5	
Total		219	100.0	100.0

- V12** In the current relationship between the central and local governments, the central government holds an overwhelmingly superior position

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	2	0.9	0.9
Disagree	2	17	7.8	7.8
Neither agree nor disagree	3	29	13.2	13.2
Agree	4	105	47.9	47.9
Strongly agree	5	66	30.1	30.1
Total		219	100.0	100.0

- V13** In the future, direct exchanges between the central and local government (without going through the metropolitan government) should be expanded

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	40	18.3	18.6
Disagree	2	80	36.5	37.2
Neither agree nor disagree	3	23	10.5	10.7
Agree	4	54	24.7	25.1
Strongly agree	5	18	8.2	8.4
NA	0	1	0.5	
DK	6	3	1.4	
Total		219	100.0	100.0



**V14** The level of autonomy of the metropolitan governments in their relationship with the central government exceeds the autonomy of the lower-level local governments in their relationship with the metropolitan governments

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	14	6.4	6.6
Disagree	2	66	30.1	31.1
Neither agree nor disagree	3	57	26.0	26.9
Agree	4	69	31.5	32.5
Strongly agree	5	6	2.7	2.8
DK	6	7	3.2	
Total		219	100.0	100.0

**V15** Based on your experience of performing official duties, what do you think about the current distribution of duties between the central and local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
State duties are significantly greater	1	55	25.1	25.9
State duties are somewhat greater	2	62	28.3	29.2
There is a balance between the two	3	21	9.6	9.9
Local government duties are somewhat greater	4	54	24.7	25.5
Local government duties are significantly greater	5	20	9.1	9.4
DK	6	7	3.2	
Total		219	100.0	100.0

**V16** What do you think about the current level of clarity in the division of duties between the central and local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
It is in fact clearly defined	1	3	1.4	1.4
Functions are largely defined and it does not interfere with	2	50	22.8	23.0
Although some functions are clearly defined, others are un	3	111	50.7	51.2
Functional distinctions are largely ambiguous and leads to	4	41	18.7	18.9
Almost all functions are undefined leading to a widespread	5	12	5.5	5.5
NA	0	2	0.9	
Total		219	100.0	100.0

**V17** Are you able to distinguish if your duties are 'delegated business' from the central government or 'inherent business' of the local government?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
I am able to distinguish	1	88	40.2	40.4
I am able to partly distinguish	2	117	53.4	53.7
I am unable to distinguish	3	13	5.9	6.0
NA	0	1	0.5	
Total		219	100.0	100.0

**V17\_1** (Only relevant to those who answered "1 or 2" to Q17) If you are able to distinguish between 'delegated business' and 'inherent business', do you discriminate between the two in performing your duties?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly agree	1	2	0.9	1.0
Somewhat agree	2	26	11.9	12.5
Strongly disagree	3	180	82.2	86.5
NA	0	9	4.1	
DK	4	2	0.9	
Total		219	100.0	100.0

**V17\_2** (Only relevant to those who answered "1 or 2" to Q17) If you discriminate between conducting delegated and inherent businesses, which is conducted more carefully? Furthermore, please state the reasons behind doing so

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Delegated business is conducted more carefully	1	15	6.8	34.9
Inherent business is conducted more carefully	2	28	12.8	65.1
NA	0	176	80.4	
Total		219	100.0	100.0

**V18** From your experience of performing your duties, how much practical benefit do you think results from distinguishing between the central government's 'delegated business' and the local government's 'inherent business'?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Very much	1	13	5.9	6.1
Some	2	48	21.9	22.5
Very little	3	126	57.5	59.2
None	4	26	11.9	12.2
NA	0	4	1.8	
DK	5	2	0.9	
Total		219	100.0	100.0

V18\_1

(Only relevant to those who answered "3 or 4" to Q17) If you think there are no practical benefits of distinguishing between 'delegated business' and 'inherent business', what is your reason?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Because in reality, there is no difference between the control and supervision of the separate businesses	1	82	37.4	52.2
Because in reality, there is no difference in the financial support of the separate businesses	2	48	21.9	30.6
Because in reality, there is no difference in the non-financial support of the separate businesses	3	21	9.6	13.4
Other	5	6	2.7	3.8
DK	4	3	1.4	
NA	0	59	26.9	
Total		219	100.0	100.0

V19

What do you think is the most appropriate measure for improving such differentiation of businesses?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Converting only local-government delegated business to inherent business	1	29	13.2	15.9
Maintaining current method of differentiation	2	33	15.1	18.1
Converting both the local-government delegated business and agency delegated business to inherent business	3	78	35.6	42.9
Converting agency delegated business to national business	4	18	8.2	9.9
Converting local-government delegated business to inherent business, and converting agency delegated business to a joint business administered by more than 2 organizations from the administrative stratum	5	24	11.0	13.2
NA	0	5	2.3	
DK	6	32	14.6	
Total		219	100.0	100.0

V20

What do you think about the current central government's degree of transfer of authority to local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Highly sufficient	1	3	1.4	1.4
Mostly sufficient	2	35	16.0	16.2
Neither sufficient nor insufficient	3	68	31.1	31.5
Mostly insufficient	4	79	36.1	36.6
Highly insufficient	5	31	14.2	14.4
DK	6	3	1.4	
Total		219	100.0	100.0

V20\_1

(Only relevant to those who answered "4 or 5" to Q20) If you think the central government's transfer of authority is being 'insufficiently' conducted, what do you think is the main reason for such dissatisfaction out of the following?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Because in reality, the most important rights are not being transferred at all	1	57	26.0	46.0
Because important rights are only being partially transferred	2	25	11.4	20.2
Because following the transfer of authority other measures are utilized to impose control	3	12	5.5	9.7
Because financial and human resources are not transferred	4	30	13.7	24.2
NA	0	95	43.4	
Total		219	100.0	100.0

V20\_2

(Only relevant to those who answered "4 or 5" to Q20) If you think the central government's transfer of authority is being 'insufficiently' conducted, what do you think is the main cause of the inadequate transfer of authority out of the following?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
The central agency's fear of losing its vested interests	1	73	33.3	70.2
The central agency's distrust of local public officials	2	4	1.8	3.8
The lack of the central agency's determination to practice the autonomous local government system	3	19	8.7	18.3
The local governments' lack of financial and administrative preparation	4	7	3.2	6.7
The passive attitude (lack of interest/determination) of the head of the local government	5	1	0.5	1.0
NA	0	115	52.5	
Total		219	100.0	100.0

V21\_1

Please select two areas among the businesses currently being wholly or partly administered by the central government which you think should preferentially be transferred to local governments.

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Maintenance of domestic order	1	52	23.7	24.0
Primary industries (agriculture/fisheries)	2	35	16.0	16.1
Secondary industries/commerce area	3	14	6.4	6.5
Financial/monetary area	4	63	28.8	29.0
Social overhead capital area	5	24	11.0	11.1
Education/culture area	7	18	8.2	8.3
Welfare area	8	11	5.0	5.1
NA	0	2	0.9	
Total		219	100.0	100.0

**V21\_2** Please select two areas among the businesses currently being wholly or partly administered by the central government which you think should preferentially be transferred to local governments.

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Maintenance of domestic order	1	5	2.3	2.7
Primary industries (agriculture/fisheries)	2	8	3.7	4.4
Secondary industries/commerce area	3	3	1.4	1.6
Financial/monetary area	4	27	12.3	14.8
Social overhead capital area	5	25	11.4	13.7
Science technology/information communication area	6	11	5.0	6.0
Education/culture area	7	20	9.1	10.9
Welfare area	8	84	38.4	45.9
NA	0	36	16.4	
Total		219	100.0	100.0

**V22** What is your impression of having conducted business which has been transferred from the central to local office?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Can now work with autonomy	1	46	21.0	26.9
No particular impression	2	59	26.9	34.5
Just feels like an increase in workload	3	66	30.1	38.6
NA	0	48	21.9	
Total		219	100.0	100.0

**V23** In conducting transferred business, on the level of follow-up management by the central government, what do you think is the area that especially needs central support?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Specific instructions for business processes	1	10	4.6	5.8
Conducting training	2	4	1.8	2.3
Human resource and budgetary support	3	153	69.9	89.0
Information/technology support	4	5	2.3	2.9
NA	0	47	21.5	
Total		219	100.0	100.0

**V24** In considering only the financial relationship between your local government and the 'central government', what is your opinion on the central government? Furthermore, if dissatisfied what is the reason for your dissatisfaction?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Very dissatisfied	1	56	25.6	26.3
Slightly dissatisfied	2	99	45.2	46.5
Neither satisfied nor dissatisfied	3	56	25.6	26.3
Slightly satisfied	4	2	0.9	0.9
NA	0	6	2.7	
Total		219	100.0	100.0

**V25** In considering only the financial relationship between your local government and the 'lower-level local government', what is your opinion on the ower-level local government government? Furthermore, if dissatisfied what is the reason for your dissatisfaction?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Very dissatisfied	1	6	2.7	3.5
Slightly dissatisfied	2	41	18.7	24.1
Neither satisfied nor dissatisfied	3	115	52.5	67.6
Slightly satisfied	4	6	2.7	3.5
Very satisfied	5	2	0.9	1.2
NA	0	36	16.4	
DK	6	13	5.9	
Total		219	100.0	100.0

**V26** Currently most local governments are experiencing financial difficulties. What do you think is the main cause behind such financial difficulties?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
The reduction of financial support by the central government	1	19	8.7	8.8
The wasteful elements in the budget management of local governments	2	7	3.2	3.2
The operation and failure of impractical business ventures by local governments	3	19	8.7	8.8
The reduction of tax revenues due to economic downturn	4	13	5.9	6.0
The imbalance in the distribution of resources between the central and local governments	5	144	65.8	66.4
The pork-barrel budget spending by the head of the local government	6	9	4.1	4.1
Other	7	6	2.7	2.8
NA	0	2	0.9	
Total		219	100.0	100.0

**V27** Which of the following do you think is the most effective measure for the expansion of local public resources?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Increasing tax burdens or the creation of taxable items	1	2	0.9	0.9
Reducing wasteful elements and improving the efficiency of financial operations	2	11	5.0	5.0
Converting tax to local tax	3	151	68.9	69.3
Expanding the local grant tax and transferring national tax to local tax	4	46	21.0	21.1
Expanding the revenue-making business of local governments and the formation of industrial parks and the attraction of domestic and foreign companies	5	6	2.7	2.8
Other	7	2	0.9	0.9
NA	0	1	0.5	
Total		219	100.0	100.0

**V28** What do you think is the most significant problem in the financial relationship between the central and local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
The unfair allocation of tax sources between the central and local governments	1	142	64.8	66.4
The unreasonable management of the intergovernmental fiscal coordination system	2	34	15.5	15.9
Non-compliance with the principle of office expense payment stipulated by law	3	6	2.7	2.8
Lack of autonomy over the budget and account settlement	4	6	2.7	2.8
Low tax rate on local subsidies	5	25	11.4	11.7
Other	8	1	0.5	0.5
NA	0	2	0.9	
DK	7	3	1.4	
Total		219	100.0	100.0

**V29** In your opinion, what is the gravest issue concerning the financial relationship between the metropolitan and lower-level local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
The ambiguity of the allotment ratio among the do, si, and gun	1	53	24.2	29.1
The illogicality of the collection subsidies ratio	2	10	4.6	5.5
The imbalance in tax sources between the metropolitan and lower-level local government	3	67	30.6	36.8
The illogicality in the allocation of local tax sources	4	30	13.7	16.5
The distribution problem of the local tax autonomous district control grants	5	16	7.3	8.8
Other	7	6	2.7	3.3
NA	0	8	3.7	
DK	6	29	13.2	
Total		219	100.0	100.0

**V30** In general, what is your opinion on the current intergovernmental fiscal coordination system?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
It is very well operated	1	1	0.5	0.5
It is mostly well operated	2	25	11.4	13.2
It is neither poorly nor well operated	3	116	53.0	61.1
It is mostly poorly operated	4	39	17.8	20.5
It is very poorly operated	5	9	4.1	4.7
NA	0	3	1.4	
DK	6	26	11.9	
Total		219	100.0	100.0

**V31** Currently, local subsidies, local grants, and national subsidies exist as part of the intergovernmental fiscal coordination system. In terms of its system and operation, which among these do you find the most problematic?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Local subsidy	1	75	34.2	41.0
Local grant	2	30	13.7	16.4
National subsidy	3	78	35.6	42.6
NA	0	2	0.9	
DK	4	34	15.5	
Total		219	100.0	100.0



V32

As part of the current intergovernmental fiscal coordination system, what do you think is the most serious problem of the 'national subsidy program' which is the most closely connected to the central government?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
The excessive control and interference by the central government	1	28	12.8	13.2
The uniform selection of subsidies and conditions without considering local characteristics	2	109	49.8	51.4
The troublesomeness of subsidy related processes	3	9	4.1	4.2
The excessive burden of local government expenditure as a consequence of subsidies	4	62	28.3	29.2
The insufficiency of subsidy amount per case	5	3	1.4	1.4
Other	7	1	0.5	0.5
NA	0	2	0.9	
DK	6	5	2.3	
Total		219	100.0	100.0

V33

The central government is not complying with the principle of bearing the burden of administrative expenses incurred by national delegated businesses as stated by law in regards to local governments

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	4	1.8	2.0
Disagree	2	36	16.4	18.0
Neither agree nor disagree	3	33	15.1	16.5
Agree	4	104	47.5	52.0
Strongly agree	5	23	10.5	11.5
NA	0	1	0.5	
DK	6	18	8.2	
Total		219	100.0	100.0

V34

The central government is utilizing intergovernmental fiscal transfers to local governments as means of controlling local governments

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	1	0.5	0.5
Disagree	2	11	5.0	5.2
Neither agree nor disagree	3	22	10.0	10.3
Agree	4	146	66.7	68.5
Strongly agree	5	33	15.1	15.5
NA	0	2	0.9	
DK	6	4	1.8	
Total		219	100.0	100.0

**V35** Local governments have relinquished national subsidies due to the lack of their ability to burden the costs of self procurement owing to poor financial conditions

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	11	5.0	5.5
Disagree	2	59	26.9	29.4
Neither agree nor disagree	3	17	7.8	8.5
Agree	4	106	48.4	52.7
Strongly agree	5	8	3.7	4.0
NA	0	3	1.4	
DK	6	15	6.8	
Total		219	100.0	100.0

**V36** Among local subsidies, the operation of allocating special subsidies is being too arbitrarily conducted

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	3	1.4	1.5
Disagree	2	9	4.1	4.5
Neither agree nor disagree	3	38	17.4	19.0
Agree	4	111	50.7	55.5
Strongly agree	5	39	17.8	19.5
NA	0	4	1.8	
DK	6	15	6.8	
Total		219	100.0	100.0

**V37** In regards to businesses which involve the burden of bearing local administrative expenses, the tendency of the central government enacting and amending legislations to transfer such burdens to local governments is on the rise

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Disagree	2	28	12.8	15.1
Neither agree nor disagree	3	60	27.4	32.3
Agree	4	84	38.4	45.2
Strongly agree	5	14	6.4	7.5
NA	0	2	0.9	
DK	6	31	14.2	
Total		219	100.0	100.0

**V38** The central government, disregarding the standard rate of subsidies provided by law, demands the additional bearing of local administrative expenses

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	3	1.4	1.5
Disagree	2	75	34.2	37.5
Neither agree nor disagree	3	52	23.7	26.0
Agree	4	65	29.7	32.5
Strongly agree	5	5	2.3	2.5
NA	0	2	0.9	
DK	6	17	7.8	
Total		219	100.0	100.0

**V39** The local governments tend to refuse burdening the local administrative expense as provided by law

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	6	2.7	3.0
Disagree	2	84	38.4	41.4
Neither agree nor disagree	3	36	16.4	17.7
Agree	4	69	31.5	34.0
Strongly agree	5	8	3.7	3.9
NA	0	2	0.9	
DK	6	14	6.4	
Total		219	100.0	100.0

**V40** The local governments have a tendency of not complying with the basic budgeting guidelines as directed by the central government

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	14	6.4	6.7
Disagree	2	123	56.2	59.1
Neither agree nor disagree	3	40	18.3	19.2
Agree	4	29	13.2	13.9
Strongly agree	5	2	0.9	1.0
NA	0	1	0.5	
DK	6	10	4.6	
Total		219	100.0	100.0

**V41** There is a need for an institutional mechanism requiring by law the allocation among the do, si, and gun of local administrative expenses

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Disagree	2	18	8.2	8.5
Neither agree nor disagree	3	34	15.5	16.1
Agree	4	143	65.3	67.8
Strongly agree	5	16	7.3	7.6
NA	0	2	0.9	
DK	6	6	2.7	
Total		219	100.0	100.0

**V42** A substantial part of state subsidized businesses which require the shouldering of local administrative expenses should be switched to local inherent business and transferred to local governments in the form of general resources

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Strongly disagree	1	5	2.3	2.4
Disagree	2	15	6.8	7.1
Neither agree nor disagree	3	14	6.4	6.7
Agree	4	145	66.2	69.0
Strongly agree	5	31	14.2	14.8
NA	0	1	0.5	
DK	6	8	3.7	
Total		219	100.0	100.0

**V43\_1** The following are controversial issues regarding intergovernmental human relations today. Please indicate the seriousness of each issue: The appointment of the assistant chief (local position) by the head of the local government

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Very serious	1	42	19.2	19.8
Somewhat serious	2	70	32.0	33.0
Neither serious nor not serious	3	53	24.2	25.0
Not very serious	4	30	13.7	14.2
Not at all serious	5	17	7.8	8.0
NA	0	4	1.8	
DK	6	3	1.4	
Total		219	100.0	100.0

V43\_2

The following are controversial issues regarding intergovernmental human relations today. Please indicate the seriousness of each issue: The tendency of declining interchange of personnel between the central and metropolitan governments

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Very serious	1	28	12.8	13.3
Somewhat serious	2	85	38.8	40.3
Neither serious nor not serious	3	65	29.7	30.8
Not very serious	4	27	12.3	12.8
Not at all serious	5	6	2.7	2.8
NA	0	5	2.3	
DK	6	3	1.4	
Total		219	100.0	100.0

V43\_3

The following are controversial issues regarding intergovernmental human relations today. Please indicate the seriousness of each issue: The tendency of declining interchange of personnel between the central and metropolitan governments

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Very serious	1	72	32.9	33.6
Somewhat serious	2	91	41.6	42.5
Neither serious nor not serious	3	33	15.1	15.4
Not very serious	4	14	6.4	6.5
Not at all serious	5	4	1.8	1.9
NA	0	4	1.8	
DK	6	1	0.5	
Total		219	100.0	100.0

V44

The current government is said to be considering measures for switching the status of the assistant chief of local governments from a local to a state position. What is your opinion on this issue?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Agree	1	64	29.2	30.8
Disagree	2	144	65.8	69.2
NA	0	2	0.9	
DK	3	9	4.1	
Total		219	100.0	100.0

**V45** How do you think the exchange of personnel between the central and local governments should proceed in the future?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Actively expanded	1	60	27.4	27.5
Somewhat expanded	2	97	44.3	44.5
Prefer the current status	3	26	11.9	11.9
Somewhat reduced	4	26	11.9	11.9
Largely reduced (complete break)	5	9	4.1	4.1
DK	6	1	0.5	
Total		219	100.0	100.0

**V46** How do you think the exchange of personnel between the metropolitan and local governments should proceed in the future?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Actively expanded	1	96	43.8	44.4
Somewhat expanded	2	99	45.2	45.8
Prefer the current status	3	11	5.0	5.1
Somewhat reduced	4	9	4.1	4.2
Largely reduced (complete break)	5	1	0.5	0.5
NA	0	2	0.9	
DK	6	1	0.5	
Total		219	100.0	100.0

**V47** Currently, the Regulations on the administrative units and capacity standards for local governments states that the director of planning and management, the director of the office of civil defense, budget officers, and the chief of emergency planning must be appointed as state officials. On a national level, what do you think about such dual combination placement of local and state officials in local government?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
The employment status of all state employees working in local governments should be localized	1	96	43.8	46.4
Instead of switching state positions to local positions the boundary of state positions should be downsized and modified	2	79	36.1	38.2
Since the current planning and policy making abilities of local governments have fallen behind, state positions should gradually be localized	3	10	4.6	4.8
The current dualistic system should be maintained	4	22	10.0	10.6
NA	0	3	1.4	
DK	5	9	4.1	
Total		219	100.0	100.0

**V47\_1** (Only relevant to those who answered "1 or 2" to Q47) If you think state public officials should be eliminated, what is your reason?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Since they are not helpful in the management of local government	1	81	37.0	46.0
Because it defeats the purpose of the autonomous local government system	2	60	27.4	34.1
Since in reality they act as agents of the central government's command and supervision	3	17	7.8	9.7
Because their priority is the position of the central government rather than local conditions	4	14	6.4	8.0
Other	6	4	1.8	2.3
NA	0	42	19.2	
DK	5	1	0.5	
Total		219	100.0	100.0

**V48** What do you think about the current central government's control of local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Too strict	1	20	9.1	9.2
Somewhat strict	2	112	51.1	51.6
Neither strict nor lenient	3	60	27.4	27.6
Mostly lenient	4	22	10.0	10.1
Very lenient	5	3	1.4	1.4
DK	6	2	0.9	
Total		219	100.0	100.0

**V49** Among the current control over local governments by the central government, what do you think has the greatest influence on local governments out of the following?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Control over local legislation	1	11	5.0	5.1
Control over administrative management	2	36	16.4	16.7
Control over organization/personnel	3	71	32.4	33.0
Control over local finance	4	97	44.3	45.1
DK	5	4	1.8	
Total		219	100.0	100.0

V50

The central government's administrative control measures over local governments include authoritative measures such as "commands, audits, personnel control, prior authorization, and designation" and non-authoritative measures such as "guidance, support, and recommendations". On this basis, what do you think about the current central government's control measures over local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Authoritative measures are predominantly used	1	65	29.7	31.3
Authoritative measures are somewhat more commonly used than non-authoritative measures	2	88	40.2	42.3
Authoritative and non-authoritative measures are almost equally used	3	36	16.4	17.3
Non-authoritative measures are somewhat more commonly used than authoritative measures	4	18	8.2	8.7
Non-authoritative measures are predominantly used	5	1	0.5	0.5
DK	6	11	5.0	
Total		219	100.0	100.0

V51

In reference to Q50, how do you think the administrative control measures between the current central government and local governments should change?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Authoritative measures should be utilized more	1	12	5.5	6.2
Non-authoritative measures should be utilized more	2	183	83.6	93.8
NA	0	4	1.8	
DK	3	20	9.1	
Total		219	100.0	100.0

V52

In reference to Q50, how do you think the administrative control measures between the current metropolitan and lower-level local governments should change?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Authoritative measures are predominantly used	1	19	8.7	9.3
Authoritative measures are somewhat more commonly used than non-authoritative measures	2	59	26.9	28.8
Both authoritative and non-authoritative measures are almost equally used	3	66	30.1	32.2
Non-authoritative measures are somewhat more commonly used than authoritative measures	4	51	23.3	24.9
Non-authoritative measures are predominantly used	5	10	4.6	4.9
NA	0	1	0.5	
DK	6	13	5.9	
Total		219	100.0	100.0



**V53** In reference to Q50, what do you think about the administrative control measures between the current metropolitan and lower-level local governments?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Authoritative measures should be utilized more	1	10	4.6	5.2
Non-authoritative measures should be utilized more	2	181	82.6	94.8
NA	0	4	1.8	
DK	3	24	11.0	
Total		219	100.0	100.0

**V54\_1** What is your current position and grade: Position

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Administration		128	58.4	58.4
Agriculture		8	3.7	3.7
Cadastre of land		2	0.9	0.9
Civil engineering		10	4.6	4.6
Construction		4	1.8	1.8
Customs		1	0.5	0.5
Environment		6	2.7	2.7
Facility management		3	1.4	1.4
Fisheries		2	0.9	0.9
Forestry		6	2.7	2.7
General		7	3.2	3.2
Local		2	0.9	0.9
Manufacturing		2	0.9	0.9
NA		23	10.5	10.5
Public health		3	1.4	1.4
Specially appointed		1	0.5	0.5
Tax and revenue services		1	0.5	0.5
Technical		7	3.2	3.2
Technical/artisanship		1	0.5	0.5
Temporary		1	0.5	0.5
Veterinary		1	0.5	0.5
Total		219	100.0	100.0

**V54\_2** What is your current position and grade: Grade

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Grade 4	4	71	32.4	33.6
Grade 5	5	81	37.0	38.4
Grade 6	6	25	11.4	11.8
Grade 7	7	30	13.7	14.2
Grade 8	8	3	1.4	1.4
Grade 9	9	1	0.5	0.5
NA	0	8	3.7	
Total		219	100.0	100.0

**V55\_1** How many years have you worked since being appointed as a public official: \_\_\_\_\_ years

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
0	0	6	2.7	2.7
3	3	1	0.5	0.5
4	4	2	0.9	0.9
5	5	2	0.9	0.9
6	6	1	0.5	0.5
7	7	3	1.4	1.4
8	8	3	1.4	1.4
9	9	3	1.4	1.4
10	10	4	1.8	1.8
11	11	6	2.7	2.7
12	12	9	4.1	4.1
13	13	4	1.8	1.8
14	14	2	0.9	0.9
15	15	7	3.2	3.2
16	16	3	1.4	1.4
17	17	2	0.9	0.9
19	19	5	2.3	2.3
20	20	15	6.8	6.8
21	21	4	1.8	1.8
22	22	7	3.2	3.2
23	23	7	3.2	3.2
24	24	4	1.8	1.8
25	25	11	5.0	5.0

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
26	26	8	3.7	3.7
27	27	12	5.5	5.5
28	28	8	3.7	3.7
29	29	13	5.9	5.9
30	30	15	6.8	6.8
31	31	8	3.7	3.7
32	32	14	6.4	6.4
33	33	12	5.5	5.5
34	34	5	2.3	2.3
35	35	6	2.7	2.7
36	36	6	2.7	2.7
37	37	1	0.5	0.5
Total		219	100.0	100.0

**V55\_2** How many years have you worked since being appointed as a public official: \_\_\_\_\_ months

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
0	0	81	37.0	37.0
1	1	15	6.8	6.8
2	2	20	9.1	9.1
3	3	14	6.4	6.4
4	4	11	5.0	5.0
5	5	14	6.4	6.4
6	6	21	9.6	9.6
7	7	11	5.0	5.0
8	8	8	3.7	3.7
9	9	7	3.2	3.2
10	10	15	6.8	6.8
11	11	1	0.5	0.5
20	20	1	0.5	0.5
Total		219	100.0	100.0

**V56\_1** How many years have you worked in your current position: \_\_\_\_\_ years

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
0	0	55	25.1	25.1
1	1	57	26.0	26.0
2	2	40	18.3	18.3
3	3	20	9.1	9.1
4	4	10	4.6	4.6
5	5	9	4.1	4.1
6	6	5	2.3	2.3
7	7	10	4.6	4.6
8	8	3	1.4	1.4
9	9	1	0.5	0.5
10	10	4	1.8	1.8
11	11	3	1.4	1.4
12	12	1	0.5	0.5
28	28	1	0.5	0.5
Total		219	100.0	100.0

**V56\_2** How many years have you worked in your current position: \_\_\_\_\_ months

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
0	0	54	24.7	24.7
1	1	15	6.8	6.8
2	2	27	12.3	12.3
3	3	22	10.0	10.0
4	4	14	6.4	6.4
5	5	8	3.7	3.7
6	6	14	6.4	6.4
7	7	10	4.6	4.6
8	8	14	6.4	6.4
9	9	19	8.7	8.7
10	10	20	9.1	9.1
11	11	2	0.9	0.9
Total		219	100.0	100.0

**V57** Where does your organization belong among the following?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Metropolitan city	2	101	46.1	46.1
Do	3	118	53.9	53.9
Total		219	100.0	100.0

**V58** Please indicate whether your organization is a "consolidated city", consolidated after January 1, 1995, and whether it is a rural-urban consolidated city combined with forms of rural and urban communities.

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
It is a "consolidated city" and a "rural-urban consolidated" city	1	13	5.9	40.6
It is a "consolidated city" but not a "rural-urban consolidated" city	2	4	1.8	12.5
It is not a "consolidated city" and naturally not a "rural-urban consolidated" city either	3	15	6.8	46.9
NA	0	187	85.4	
Total		219	100.0	100.0

**V59** What is the prior occupation of the head of your organization?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
Public official	1	126	57.5	58.1
Politician	2	67	30.6	30.9
Entrepreneur (businessmen)	3	19	8.7	8.8
Other	4	5	2.3	2.3
NA	0	2	0.9	
Total		219	100.0	100.0

**V60** What is the party affiliation of the head of your organization?

RESPONSE	PUNCH	FREQ.	PERCENT	VALID %
New Korea Party	1	44	20.1	20.4
National Congress for New Politics	2	156	71.2	72.2
United Liberal Democrats	3	14	6.4	6.5
Independent	4	2	0.9	0.9
NA	0	3	1.4	
Total		219	100.0	100.0